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that within one year from the time it is paid. This is the only risk he incurs, and the greedy usurer will generally, if not always, be willing to incur that risk.

If usury laws are unwise, as some think, they ought to be abolished; but if the policy of this State from Colonial times to this date, forbidding the lending of money at a rate of interest exceeding a prescribed limit, is to prevail, further legislation, since the recent decision, is necessary to effectuate that policy. This can very easily be accomplished by amending and re-enacting sections 2817, 2818, 2822 of the Code, so as to provide that where money is lent at a greater rate of interest than that prescribed, the contract shall be void as to the interest, and that all payments made on account of the loan, whether specifically of interest or otherwise, shall be credited on the amount actually lent, any agreement to the contrary notwithstanding; and that this rule shall prevail both at law and in equity, whether the lender be seeking to enforce his claim or the borrower to be relieved against it.

If these sections of the Code be amended, as indicated, it is not perceived why Sec. 2823 might not be repealed; for, if the payments, directed to be credited by the amended sections, exceed the amount lent, the excess might be recovered back, at common law, as money had and received to the use of the payer, and the general act of limitations would apply to the case.

The Legislature is now in session, and, if the foregoing suggestions are approved, they can speedily be given the force of law.

Spence & Neff v. Norfolk & Western Railroad Co.* Virginia Court of Appeals: At Wytheville.

(August 8, 1895.)

1. COMMON CARRIERS—Suit by consignor or consignee—special contract—property in goods—action in tort or contract. A consignor of goods who has made a special contract with a common carrier to carry them, whether he has any interest in them or not, or who has any interest or property in them, general or special, may maintain an action against such carrier for failure to deliver the goods within a reasonable time, or for the loss of or injury to them. The action, at the election of the consignor, may be either upon the special contract, or in tort for failure by the carrier to perform its duty. An action may also be maintained by the consignee, if he have any interest in the goods, but there can be but one recovery.

Writ of error to a judgment of the Circuit Court of Wythe county, rendered February 20, 1894, in an action of trespass on the case wherein the plaintiffs in error were the plaintiffs, and the defendant in error was the defendant.

Reversed.

The opinion states the case.

^{*} Reported by M. P. Burks, State Reporter.

Waller S. Poage, for plaintiffs in error:

The consignor who has made a special contract with the carrier may always maintain an action upon it for the loss of or damage to the goods, regardless of the question of his interest or property in them.

Hutchinson, Carr. secs. 728, 730, 736; 4 Lawson, Rights, Rem. & Pr. sec. 1838; 2 Am. & Eng. Encyc. Law, p. 902; Dicey, Parties to Actions, p. 105; 2 Whart. Cont. sec. 792; Hawes, Parties to Action, sec. 87; Deering, Neg. sec. 120; 3 Wood, Railway Law, sec. 435; Sanford v. Housatonic R. Co. 11 Cush. 155; Blanchard v. Page, 8 Gray, 281; Finn v. Western R. Corp. 112 Mass. 524; 17 Am. Rep. 128; Thompson v. Fargo, 63 N. Y. 480; Southern Exp. Co. v. Craft, 49 Miss. 480, 19 Am. Rep. 4; Hooper v. Chicago & N. W. R. Co. 27 Wis. 81, 9 Am. Rep. 439; Turney v. Wilson, 7 Yerg. 340, 27 Am. Dec. 515; Hand v. Baynes, 4 Whart. 204, 35 Am. Dec. 54; Elkins v. Boston & M. Railroad, 19 N. H. 337, 51 Am. Dec. 184; Weyand v. Atchison, T. & S. F. R. Co. 1 L. R. A. 650, 75 Iowa, 573; Snider v. Adams Exp. Co. 77 Mo. 523; Denver S. P. & P. R. Co. v. Frame, 6 Colo. 382.

James A. Walker and Bolling & Stanley, for defendant in error:

The consignee is the proper party to sue.

Prima facie the party to whom the goods are consigned is the owner. 2 Rorer, Railroads, sec. 5, p. 1330; Angell, Carr. sec. 497; Angle v. Mississippi & M. R. R. Co. 9 Iowa, 487; Webb v. Winter, 1 Cal. 417; Decan v. Shipper, 35 Pa. 239, 78 Am. Dec. 334; Green v. Clarke, 12 N. Y. 343; Dows v. Greene, 24 N. Y. 638; Merchants Nat. Bank of Cincinnati v. Bangs, 102 Mass. 291; Foster v. Ropes, 111 Mass. 10; Miner v. Norwich & W. R. Co. 32 Conn. 91; Pennsylvania Co. v. Holderman, 69 Ind. 18.

The party to maintain the action must be he in whom the title to the property is vested.

2 Rorer, Railroads, p. 1262; Green v. Clarke, 12 N. Y. 347; Pennsylvania Co. v. Holderman, supra; Krulder v. Ellison, 47 N. Y. 36, 7 Am. Rep. 402; Higgins v. Murray, 73 N. Y. 252; Dawes v. Peck, 8 T. R. 330; Newsom v. Thornton, 6 East, 23; Com. v. Fleming, 5 L. R. A. 470, 130 Pa. 138; Potter v. Lansing, 1 Johns. 215, 3 Am. Dec. 310.

An order by a consignee to deliver goods to a common carrier, to be shipped to him at a given point, when the directions are complied with, and the goods are delivered to the carrier, passes the title from the consignor to the consignee, and the consignee is the only party that can maintain an action against the carrier for damages to the goods.

Hutchinson, Carr. secs. 733, 736; Langdon v. Robertson, 13 Ont. Rep. 497; Higgins v. Murray, supra; Wigton v. Bowley, 130 Mass. 252; Terry v. Wheeler, 25 N. Y. 520; Krulder v. Ellison, and Potter v. Lansing, supra; Wait v. Baker, 2 Exch. 1; London & N. W. R. Co. v. Bartlett, 7 Hurlst. & N. 400; Johnson v. Stoddard, 100 Mass. 306; Magruder v. Gage, 33 Md. 344, 3 Am. Rep. 177; Waldron v. Romaine, 22 N. Y. 368; Rodgers v. Phillips, 40 N. Y. 519; Garland v. Lane, 46 N. H. 245; Watkins v. Paine, 57 Ga. 50; Southwestern Freight & Cotton Press Co. v. Stanard, 44 Mo. 71, 100 Am. Dec. 255; Bradley v. Wheeler, 44 N. Y. 495; Dyer v. Libby, 61 Me. 45; Ober v. Smith, 78 N. C. 313; Lake Ontario A. & N. Y. R. Co. v. Mason, 16 N. Y. 451; Green v. Clark, 12 N. Y. 343; Schmertz v. Dwyer, 53 Pa. 335; Hurd v. Cook, 75 N. Y. 454.

The proper party plaintiff to a suit is he at whose risk the goods were shipped.

Hutchinson, Carr. secs. 733, 736; Potter v. Lansing, 1 Johns. 215; 3 Am. Dec. 310; Com. v. Fleming, 5 L. R. A. 470, 130 Pa. 138; 2 Rorer, Railroads, p. 1330; Wigton v. Bowley 130 Mass. 252; Dows v. Greene, 24 N. Y. 638.

The question as to whether or not freight was paid by the consignors or guaranteed by them is no argument in favor of the plaintiffs in error, and is no guide to determine who is the proper party to sue.

2 Redfield, Railways, p. 171; Green v. Clarke, 13 Barb. 57; Krulder v. Ellison, 47 N. Y. 40, 7 Am. Rep. 402.

The action brought by the plaintiffs in error in the court below is an action ex delicto, and not upon the contract, and therefore they cannot recover.

Finn v. Western R. Corp. 112 Mass. 524, 17 Am. Rep. 128; Hutchinson, Carr. sec. 730.

BUCHANAN, J., delivered the opinion of the court:

The plaintiff in error brought an action on the case, against the defendant in error, for damages for failing, as a common carrier, to deliver at their destination, within a reasonable time, two car loads of vegetables and fruit.

The verdict of the jury and the judgment of the trial court were in favor of the defendant, and to that judgment this writ of error was allowed.

The principal error complained of was the refusal of the court to give instruction No. 5 asked for by the plaintiffs, and the giving of an

instruction of its own in lieu thereof. The instruction asked for, and which was refused, was as follows:

"The court further instructs the jury that, when the risk of the safe transportation of the goods is upon the consignor, he will be considered as the owner, for the purpose of maintaining an action against the carrier for their loss or injury.

"Therefore, if the jury shall believe from the evidence in this case that the risk of the transportation of the goods and produce set out in the plaintiffs' declaration was upon them [plaintiffs], they are entitled to maintain this action for said loss or injury."

The instruction the court gave in lieu of it is in these words:

"If the jury believe from the evidence that the plaintiffs contracted to sell to De Witt & Co. and Bayer & Son certain produce; and if the jury believe that, according to the true intent and meaning of the said contracts between the said plaintiffs and the said De Witt & Co. and Bayer & Son, the plaintiffs sold the said produce to the said De Witt & Co. and Bayer & Son at an agreed price, free on board the defendant's cars at Rural Retreat, and that the plaintiffs did deliver said produce on the defendant's cars at Rural Retreat, and consigned the same to said De Witt & Co. and the said Bayer & Son, at Columbus, Ohio, and Charleston, S. C., to be delivered to the said consignees at their destinations by the defendant, and that plaintiffs charged the said De Witt & Co. and Bayer & Son, on the books of the plaintiffs, with the price of said goods so shipped to them—then the plaintiffs cannot maintain this action, and the jury should find for the defendant."

On the trial of the cause, the defendant does not seem to have controverted its liability for failure to perform its duty in carrying the goods shipped, but relied entirely upon the defense that the plaintiffs had no interest in the goods shipped after they were delivered to the defendant, and therefore had no right of action against it for such failure of duty, or, if they had any right of action at all, it was an action of assumpsit on the contract, and not an action on the case in tort.

The question has been very much discussed in this country whether the shipper or consignor can maintain any action against a common carrier for damages done to goods after they have been received by such carrier for the purpose of carriage, and before they have been delivered to and received by the consignees, when the shipper or consignor had no right of property, general or special, in the goods, and no right or interest in their safe carriage, except that arising from the bill of lading.

One line of cases holds that, since the shipper or consignor has parted with all interest in the property, he cannot be injured by the failure of the common carrier to perform its duty, or to keep its contract, and the consignee or owner alone can maintain the action.

Another line of cases holds that, inasmuch as the contract for shipment was made by the shipper or consignor, he has the right to maintain such action, because the carrier agreed with him to carry the goods safely, and within a reasonable time, and the action is for the breach of that agreement.

This subject was discussed at length, and with great learning and ability by Chief Justice Shaw, in the case of Blanchard v. Page, 8 Gray, 281. The facts of that case showed that the plaintiffs in the action against the carrier had sold goods to another party, who had paid for them, and they afterwards delivered the goods to the common carrier, to be forwarded for them. When they delivered them to the carrier, they took from it a bill of lading purporting to be a contract with the shippers to carry and deliver the goods to the purchaser. The goods were lost, and an action was brought by the shippers against the carrier for their value, upon the contract in the bill of lading. It was admitted that the shippers had no interest or property in the goods at the time of the shipment, and it was for that reason contended that they could not maintain the action, but the court held, notwithstanding the fact that they had no interest in the goods shipped, that an action could be maintained upon the contract. And this position was sustained by an argument, both upon general principles and upon authority, which, as Mr. Hutchinson says in his work on Carriers, seems unanswerable. In a later case decided by the same court, it was held that, where there was no bill of lading, nor other writing evidencing the contract, an action could be maintained by the consignor, who had no interest in the property shipped, nor an express contract with the carrier. Finn v. Western R. Corp. 112 Mass. 524, 17 Am. Rep. 128.

Mr. Hutchinson, in his work on Carriers, after discussing this question at length, reaches the conclusion that the consignor, who has made a special contract with the carrier, may always maintain an action upon it for the loss of or damage to the goods, regardless of the question of interest or property in them. Nor would it appear to be material whether the freight upon them has been paid by him or another. If not paid, he is the party to whom the carrier may look for its payment, in case the consignee should refuse to accept the goods, or to pay the carrier's charge upon them. And if paid, no matter by whom, the payment would be a sufficient consideration for the contract with the consignor. Section 728.

Angell on Carriers, section 499, says that the rule upon this subject

is properly stated by Park, J., in Freeman v. Birch, 1 Nev. & M. 420, in which it was held:

"That the person employing the carrier must bring the action, but that the circumstance of the legal right, being in one person, may be evidence of employment by that person. Hence it follows that, in order to decide who is the proper party to be made plaintiff in an action of this nature, the first inquiry must be whether any special agreement for the carriage of the goods in question exists. If there is none, it then becomes necessary to ascertain in whom the right of property is vested. In the former case, the remedy for any breach of contract belongs to the party with whom such agreement is made. Therefore, where the consignor agrees with the carrier for the conveyance of the goods, and is to pay him, the action is well brought."

The plaintiffs in this case, according to their evidence, not only made a special contract with the defendant, by which they guaranteed the payment of the freight, but the consignees were not entitled to the possession of the goods until they accepted the drafts attached to the bills of lading. The sales in this case were made by telegram. The Columbus purchasers or consignees, De Witt & Co., wired the plaintiffs for prices, who replied that they would sell them the produce, shipped, at a certain price, "f. o. b. the cars [free on board the cars] at Rural Retreat, shipment subject to draft with bill of lading attached." Witt & Co. then wired the plaintiffs not to send draft, and they would The plaintiffs answered, refusing to ship unless they would agree to their terms. De Witt & Co. then wired them to ship according to their first proposition. The same kind of a contract, it seems, was made with Bayer & Son, the Charleston purchasers or consignees. It is very clear from their contracts that the plaintiffs did not intend to part with all interest in the goods when they delivered them to the defendant for shipment. The evidence shows that when the consignees refused to receive the goods, on the ground that they were damaged, the plaintiffs, upon being notified of the fact, refused to give directions as to the disposition of the goods, on the ground that they had sold them to the consignees, and the goods were shipped at their risk. This action of the plaintiffs could not change the original contract between them and the consignees. The most that can be said of it is that their conduct at that time is inconsistent with their claim now. equally true that the conduct of the defendant at that time was inconsistent with its present claim. Then it treated the plaintiffs as the owners of the goods, and insisted upon paying, and did pay them, the balance of the amount received upon the sales of the goods shipped to Charleston, after paying the freight. Now it insists that the plaintiffs

had no interest in the goods shipped after they were delivered to it for shipment. While the conduct of both parties has been inconsistent with their present claims, such conduct cannot affect their legal rights in this case, as neither acted upon the other's conduct to his prejudice.

The evidence shows, or at least tends to show, that the consignees had no right to the possession of the goods shipped until they paid the drafts which were attached to the bills of lading. In such a case, Mr. Benjamin says, in sec. 399 of his work on Sales (2d Amer. ed.), "that where a bill of exchange for the price of goods is inclosed to the buyer for acceptance, together with the bill of lading, the buyer cannot retain the bill of lading unless he accepts the bill of exchange; and, if he refuses acceptance, he acquires no right to the bill of lading, or the goods of which it is the symbol."

Mr. Angell says:

"Where the direction is not to deliver the goods in case of the existence of certain circumstances, nor until payment should be made by the consignee in cash, the property in the goods continues in the consignor." Sec. 511.

Hutchinson on Carriers, in discussing this subject, says:

"But, after all, the question whether the property in the goods has passed to the consignee by a delivery to the carrier, will depend upon the intention of the transaction, and this may always be shown. And goods may be shipped to the order, and on account of the consignee as purchaser, and yet his right to the possession of them may be incomplete, as where the direction to the carrier is not to deliver the goods until payment of the price or a compliance with some other condition by the consignee. In such cases, of course, the title to the goods remains in the consigor until the conditions upon which delivery is to be made have been complied with." Sec. 734.

There are cases which hold, where goods are sold and shipped C. O. D., the title passes; but in those cases it is admitted that the seller has a special property in the goods sold. In the case of *Pilgreen v. State*, 71 Ala., 368, which was a case where a liquor dealer received an order requesting him to send whiskey by express, C. O. D., to the party ordering it, it was said:

"The general property, however, passed to the buyer by the delivery to the express company at Calera [the place from which the whiskey was shipped.] The risk of loss then passed to him, though there may have remained in the seller a special property, and though the buyer could not, without payment of the price, entitle himself to the absolute property, and to the actual possession. The seller has a lien upon the property for the price, and the right of possession until it is paid."

Whether the contracts in this case vested the title to the goods sold in the consignees, when delivered to the defendant company for shipment, subject to the lien for the purchase price, and the right to the possession until the drafts were accepted, or whether the title did not vest in them until the drafts were accepted, is not material, for, in either case, the plaintiffs had such interest and rights in the property as would entitle them to maintain an action; for it is well settled that where both the consignor and the consignee have an interest in the goods, one having a general and the other a special property, either may sue; but a recovery by one constitutes a bar to an action by the Freeman v. Birch, 1 Nev. & M. 420; Mayall v. Boston & M. Railroad, 19 N. H. 122, 49 Am. Dec. 149; 2 Am. & Eng. Encyc. Law, pp. 902, 903. The plaintiffs having such interest in the goods shipped (if any interest be necessary where they have made a special contract with the carrier for their shipment, and guaranteed the payment of freight) as gives them the right to maintain an action against the defendant, the question arises, Can they maintain an action of tort, or must they bring assumpsit?

That they can maintain an action on the case, as well as an action of assumpsit, we think, is well settled.

In the case of Boorman v. Brown, 3 Q. B. 511, Chief Justice Tindal, in deliving the opinion of the court, said:

"That there is a large class of cases in which the foundation of the action springs out of privity of contract between the parties, but in which, nevertheless, the remedy for the breach, or nonperformance, is indifferently either assumpsit or case upon tort, is not disputed. Such are actions against attorneys, surgeons, and other professional men, for want of competent skill or proper care in the service they undertake to render; actions against common carriers, against ship owners on bills of lading, against bailees of different descriptions, and numerous other instances occur in which the action is brought in tort or contract at the election of the plaintiff."

The principle in all these cases would seem to be that the contract creates a duty, and the neglect to perform the duty, or the nonfeasance, is a ground of action upon a tort.

Angell on Carriers, sec. 422, says, in discussing this question:

"But, in respect to the proper form of action at common law against all common carriers, there was for a long time a question, and one much agitated among pleaders; and it was natural that the question should arise out of the innovation upon the common-law duties of carriers. As long as their occupation was considered only as a public duty, the breach was tort, for which they were liable to an action on the case, founded upon the custom of the realm; or, in other words, upon the common law. In time, however, they succeeded in establishing the existence of a contract, and then they at once became liable to an action of assumpsit on their undertaking; and a very long-established, continued, and uniform usage

has sanctioned the principle and adopted the advantages of both forms of action; so that the case may be considered either way, as arising ex contractu or ex delicto, according as the neglect of duty, or breach of promise, is intended to be relied on as the cause of injury. The practice of declaring against common carriers on the custom of the realm was as ancient as the law itself, and was uniformly adopted until the case of Dale v. Hall (decided in 1750) [1 Wils. 281], when the practice of declaring in assumpsit succeeded; but for four hundred years before that time the declaration was in tort on the custom."

It is said by Hutchinson on Carriers:

"Since this recognition [in the case of Dale v. Hall] of the right of the bailor of the goods to sue upon his contract with the carrier, the two forms of action, the one in assumpsit for breach of contract, and the other in tort for the breach of duty, have been adopted indifferently, or as best suited the purposes of the pleader."

Sections 738-740; 2 Am. & Eng. Encyc. Law, p. 903; 3 Rob. Pr. (New) 437-441.

This court, in the case of Southern Exp. Co. v. McVeigh, reported in 20 Gratt. 264, 284, held that where there is a public employment, from which arises a common-law duty, an action may be brought in tort, although the breach of duty assigned is the doing or not doing of something contrary to an agreement made, in the course of such employment, by the party upon whom such general duty is imposed. In that case, as in this, there was a special agreement, and this court held that the plaintiff had the right to bring, as he did, an action of tort. In Ferrill v. Brewis, 25 Gratt. 765, 768, Judge Staples said:

"There is a class of cases [among them that of bailment] in which the foundation of the action springs out of the privity of contract between the parties, but in which, nevertheless, the remedy for the breach or non-performance is indifferently in assumpsit or in case upon tort."

The plaintiffs made the contract with defendant for the shipment of the goods, and guaranteed the payment of the freight. They are, therefore, parties to the contract, and had an interest in the safe delivery of the goods; and it is not for the defendant, who made the contract with them, to say, upon a breach of that contract, that the plaintiffs are not entitled to recover damages which are the direct and natural consequence of such breach of contract. Blanchard v. Page, 8 Gray, 281, 301.

Even if the defendant had not required the plaintiffs to guarantee the payment of the freight, we do not think its right to recover the same, if it had performed its duty, and the proceeds of the goods shipped were insufficient to pay its freight, could be made to depend upon what may prove to be the legal effect of the dealings between the consignors and consignees upon the title to the property which was the subject of transportation. It had the right to look for its compensation to the plaintiffs, who required it to perform the service by delivering the goods to it for transportation. And the plaintiffs, unless they were the mere agents of the consignees, have the right to enforce the contract made with the defendant, and to sue for its breach; and their right to do so cannot be made to depend upon the question whether or not the title to the goods shipped passed by their dealings with the consignees. There can be but one recovery against the defendant for its breach of contract, or its failure to perform its duty, whether the action be brought by the plaintiffs, with whom the contract was made, or by the consignees, if they were the owners of the goods. Finn v. Western R. Corp. 112 Mass. 524, 533, 534, 17 Am. Rep. 128.

The consignees in this case, if they had the right to do so, have brought no action, and there is not only no suggestion that they have ever made any objection to the plaintiffs' maintaining this action, but they, or members of their firms, are introduced as witnesses by the plaintiffs in proving their case.

We think that an action on the case in tort may be brought against the carrier, by the party who makes the special contract with it, for its breach of the contract, unless there be in the contract some under taking by the carrier which it would not be its duty to perform under the common law. In such case damages for a breach of such additional undertaking could, perhaps, only be recovered in an action ex contractu.

The plaintiffs, we think, had the right to maintain this action against the defendant, if they proved either that they had made a special contract with it for the transportation of the goods, or that they had any interest or property in the goods, either general or special, and that the defendant had committed a breach of its contract, or failed in the performance of its duty; and that the jury should have been so instructed.

It follows from what has been said that the Circuit Court erred in the instruction complained of; and for such error its judgment must be reversed, and a new trial awarded, to be had in accordance with the views expressed in this opinion.

Reversed.

BY THE EDITOR.—The questions raised and decided in this case—whether, where a common carrier is liable for loss of or damage to goods shipped, or for failure to deliver them within a reasonable time, action for such loss or damage or

for such failure may, or should be, brought by the consigner or by the consignee, and what should be the form of the action—have much perplexed the bar of Virginia. There is no reported case, so far as we know, in which these questions have come directly and fully before our Court of Appeals until the principal case. In other jurisdictions there has been a good deal of diversity of judicial opinion, but, we think, the decision in the principal case is supported by the better reason and the weight of authority.

In addition to the authorities cited in the opinion of the court and those relied on by counsel, pro and con, see an extended note on the subject to Ramsey & Gore Mfg. Co. v. Kelsea (N. J.), 22 L. R. A., commencing at p. 415, and the recent work of RAY ON FREIGHT CARRIERS, sec. 147.